# TUESDAY FEBRUARY 18<sup>TH</sup> 2014

### TOWN OF EASTHAM AGENDA BOARD OF SELECTMEN Tuesday, February 18, 2014 4:00 p.m.

Location:

Earle Mountain Room

4:00 p.m.

**EXECUTIVE SESSION – Litigation, Personnel Matters, Contract Negotiation Strategy** 

5:00 p.m.

II. PUBLIC/SELECTMEN INFORMATION

### III. PUBLIC HEARING

5:00 p.m.

Annual Town Meeting Petition - Road Acceptance - Sandy Meadow Way - Dan Clark

(Note: Other than public hearings, all times are approximate and items may be taken out of order.)

### **APPOINTMENTS:**

### IV. ADMINISTRATIVE MATTERS

### A. Action/Discussion

- 1. Change of Name Aquaculture License Town Cove Glenn Collins
- 2. Appointment Conservation Commission Steve Kleinberg
- 3. Appointment Open Space Committee Karen Baker

### V. LICENSING

- A. Change of Manager Orleans Eastham Lodge of Elks #2572
- B. Change of Officers/Director Lower Cape Liquors/DBA Tedeschi

### VI. TOWN ADMINISTRATOR'S REPORT

### **Upcoming Meetings**

Wednesday, February 19, 2014	$2:30 \ p.m.$	Work Session
Tuesday, February 25, 2014	$2:30 \ p.m.$	Work Session
Monday, March 3, 2014	5:00  p.m.	Regular Session
Wednesday, March 5, 2014	$2:30 \ p.m.$	Regular Session

The listing of matters includes those reasonable anticipated by the Chair which may be discussed at the meeting. Not all items listed may in fact be discussed and other items not listed may also be brought up for discussion to the extent permitted by law.

This meeting will be video recorded and broadcast over Local Access Channel 18 and through the Town website at <a href="https://www.eastham-ma.gov">www.eastham-ma.gov</a>.

# TOWN OF EASTHAM NOTICE OF PUBLIC HEARING

A Public Hearing will be held on Tuesday, February 18, 2014 at 5:00p.m., in the Earle Mountain Room at Eastham Town Hall, 2500 State Highway, Eastham, MA 02642 on the petitioned acceptance of a road in Eastham, known as Sandy Meadow Way, shown on Assessors Map 2.

<sup>-</sup>Notice published in Friday, February 7 & 14 Cape Codder

<sup>-</sup>Sent to Cape Codder 1/30/2014

# Town of Eastham

Department of Public Works 555 Old Orchard Road Eastham, MA. 02642



508 240-5973 Fax 508 240-6687

To:

Sheila Vanderhoef, Town Administrator

From: Neil Andres, Superintendent DPW

Date: November 26, 2013

RE: Sandy meadow Road

I have reviewed the petition of residents of Sandy Meadow Way to have Sandy Meadow Way accepted as a public way and find that the application is complete and supported by over 80% of the abutters. The major issue to be addressed is the area of the taking under Chapter 403-3.

403-1 Petition was filed with the selectmen in accordance with the code.

**403-2** Submitted plans meet requirements.

403-3 "Any private way submitted by petition for acceptance by the Town as a public way shall intersect or connect with an existing public way." The area proposed for taking is problematic due to the complicated way the area was subdivided. Sandy Meadow Way was laid out with access via an easement over town property. In 2010, the town of Eastham went through the subdivision process to create three lots and a public roadway – see attached plan. One lot was transferred to the Housing trust and was subsequently subdivided into two affordable housing lots.

If Eastham is to accept Sandy Meadow Way, The town should accept the entire roadway from its intersection with North Sunken meadow Road. The abutters to first section of road are the Town of Eastham and the two Habitat for Humanity lots. All Plans for this road are on file at the registry and the DPW.

403-4 Occupancy requirements are satisfied

If the Board of Selectmen agrees that the above Sections of the Code are met, the Board needs to direct Planning Board, DPW Supervisor, and Board of Highway Surveyors (BOS) to proceed with roadway inspection in accordance with Chapter 403-5

RECEIVED AND RECORDED

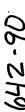
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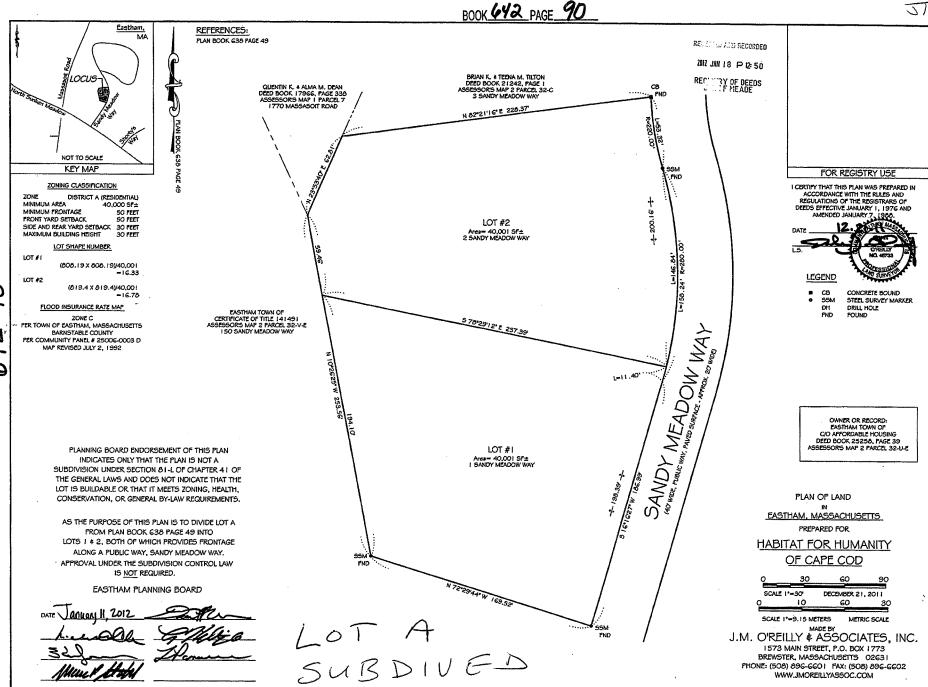
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Job No. 9541

JMO-6476

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ADMINISTRATION IN A 1 - Aquaculture

JAN 2 4 2013

Town of Eastham Attention Selectmen Eastham, MA

RECEIVED

January 24, 2014

I am writing this letter in regards to our shellfish grants, N1, N2 and N7 at 150 State Highway Eastham MA.

These shellfish grants/leases date back to 1928 and were originally issued to my grandfather, Bernard Collins Sr. He ran a successful wholesale shellfish business and utilized the grants for quahog and oyster propagation and bought shellfish from local fisherman and shipped them to Boston markets up through the 1950's. They have since been handed down to my father Kenelm Collins and then to me. In the last several years I have expanded my aquaculture activities on the grants and are seeing great results.

I built a house in South Eastham in 1991 and brought up two sons. I have sold my house in Eastham and built a new one in Harwich. We moved in June 2013.

I want to continue with the shellfish grants and my sons have been helping me recently and want to start their own grow out areas on the grants. From a legal standpoint I am not eligible to purchase a commercial shellfish permit because I do not live in Eastham and I can not continue to hold the grants in my name. I can continue with my shellfish activity with my permits from the state for aquaculture.

In the short term I would like to transfer the grants to my mom, Marilyn Collins who resides at 375 State Highway Eastham.

In the longer term we are looking into the possibility of transferring the grants to our limited partnership that is a family trust for our property at 150 State Highway.

Please get back to me on the procedure to transfer the grants.

Thanks, Glenn Collins 31 Long Pond Drive Harwich, MA 02645

CC: Town of Eastham, Natural Resources Department

508-240-4946

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Appointments

### February 18, 2014

To: Board of Selectmen

From: Sheila Vanderhoef, Town Administrator

**Re: Committee Appointment** 

The following is the information needed to make a committee appointment.

### Steven Kleinberg ~ Conservation Committee Member

The interview committee recommends the appointment of Steven Kleinberg to the Conservation Commission.

If the Board appoints him, his first term would commence February 18, 2014 and expire June 30, 2016. He is to replace Vivien Cook whose term ended June 30, 2013.

# **Conservation Commission Charge**

9-5-3 -Conservation Commission. A seven member Conservation Commission shall be appointed by the Board of Selectmen for three year overlapping terms. The Conservation Commission shall cooperate with the Planning Board and Board of Health and shall participate in joint meetings with them at least annually.

From Eastham Home Rule Charter-1992

7 43

### February 18, 2014

To:

Board of Selectmen

From:

Sheila Vanderhoef, Town Administrator

Re:

**Committee Appointment** 

The following is the information needed to make a committee appointment.

### Karen G. Baker: Open Space Committee

The interview committee recommends the appointment of Karen G. Baker to the Open Space Committee.

If the Board appoints her, her first term would commence February 18, 2014 and expire June 30, 2016. She is to replace Frank Dobek whose term ended June 30, 2013.

# **Charge To The Open Space Committee**

In accordance with the Town of Eastham Home Rule Charter Section 9-5-13, the Board of Selectmen hereby establishes an Open Space Committee. Said committee shall be composed of *seven members*, appointed by the Board of Selectmen for three year overlapping terms. *One member shall also be a member of the Conservation Commission*, and may serve as chair, if so selected.

The specific responsibilities of the committee shall be to:

- 1. Prepare and maintain an open space planning document for the Town of Eastham in accordance with 301 CMR 7.04 & 7.01;
- 2. To identify and prioritize a program of continuous land acquisition and protection;
- 3. To develop plans for use and maintenance of current open space holdings;
- 4. To develop plans for use and maintenance of potential open space acquisitions, and to include such plans in comments to the Board of Selectmen concerning recommended acquisitions under the C.P.A. as part of an acquisition report

Revised and adopted by the Board of Selectmen on July 18, 2005.

Search Committee Interview form	
Date and Time TUESDAY, AN21,2014 Town Hall. Eastham MA	
Interview Panel Selectmen Liaison Martin Mc Donald	
Search Liaison Barbara Stahl Committee Chair Robert Gurney OFFI	SPA
Applicant(s  Karen Baker	
	C <sup>1</sup>
Recommendation of the Interview Panel to the BO:  The Panel has selected: Karen Baker	<u>)</u>
This recommendation is based on:	
Minton Milling	
Selectmen Liaison  Bulan J. Stahl  Search Liaison	
Committee Chair	

V A

### RE: ORLEANS - EASTHAM ELKS LODGE #2572

# **MEMORANDUM**

TO:

Sheila Vanderhoef

Board of Selectmen

FROM:

Madelynanne Magill

Licensing Clerk

SUBJECT:

Change of Manager

DATE:

January 27, 2014

The following is a request by Orleans Eastham Elks Lodge #2572 located at 10 McKoy Road for a Change of Manager on both the Annual and Seasonal All-Alcoholic Club Licenses.

- A current CORI report check on the proposed Manager, Alexander Paley, Jr., has been provided by the State with no convictions reported.
- Legal Advertising and Notification of Abutters is not required for a Change of Manager.

The Building Inspector, Fire Chief, Police Chief and Health Agent have been notified regarding this application and no negative comments were received.

The Board of Health last inspected the business on October 9, 2013 and found no problems. All of their licenses are current and up to date.

Should you approve this request, please sign the Form 43 and the licenses where indicated.

Thank You!

# INFORMATION

2/18/14 INFORMATION

# ORLEANS, BREWSTER, EASTHAM GROUNDWATER PROTECTION DISTRICT SPECIAL BOARD OF MANAGERS MEETING FEBRUARY 5, 2014

**Board Present**: John Kelly, Chairman, Orleans; Charles Sumner, Brewster; Martin McDonald, Eastham.

**Others Present**: Jay Burgess, Chief Operator; Cyndi Bachman, District Secretary; Mary Ann Bragg, Reporter, Cape Cod Times Newspaper.

1. Meeting called to order at 9:15 a.m..

### 2. The Board reviewed the Draft Report from Stantec:

- John Kelly stated we need to finalize our plans for the Three Boards of Selectmens meeting on Wednesday, February 12<sup>th</sup> at 7:00 p.m. at the Eastham Town Hall. Stantec will be at the meeting. He stated he forwarded Martin McDonalds comments to Stantec. He stated he gave a copy of Stantec's Draft Report to his Board but is going to see if he can get the final copy so that we can have the meeting packet ready and distributed by Friday, Feb. 7<sup>th</sup>. He gave his Board a copy of what we have today. Last night after his Selectmen's meeting, he put together an Agenda that he would like to discuss today. He asked Jay if he had any comments about the draft report from Stantec since he was very involved with it.
- Jay stated the only comment he has is, in the report it states: "The National Pollution Discharge Elimination System (NPDES) Permit". We do not have one of those. We have a State permit, which is a MADEP Permit. Other than that, the report looked fine.
- Charlie Sumner stated, lets see what happens after the meeting on February 12<sup>th</sup>, but if we were going to go forward to retro fit and improve the plant, what do we do about the other lower Cape towns? Are we designing a plant for just the three member towns?

John Kelly stated he had some discussions with Mike Domenica, and one of the things my Board is working on as part of their wastewater planning is we all know that the plant needs to be addressed regarding retrofitting if it is going to be used for any extended purposes. I mentioned to Mike that historically, we have not been able to get the lower and outer Cape towns to participate. They don't have any financial commitment, and when we tried to enlarge the IMA many years ago and extend it to those towns, and they refused to participate. This plant was overdesigned and is twice the size it should be to meet the demands of the three member towns. If we do a pricing differential, the haulers may take it somewhere else. One of the comments came up that if we go through with a renovation of the plant, maybe we downsize the plant to meet the needs of just the three towns, which will take some of the uncertainty out of the equation. Perhaps we would agree to expand the plant if they agree contribute. So, rather than rebuilding the plant the same size, maybe we build something smaller.

Our permit is driven by discharge, but there is a capacity for processing, especially in the winter when we don't have the flow. Stantec is suggesting we need \$500,000 to put aside to keep the plant running through December 2016, and then 4.7 million to get another twenty years out of it. I am sure that when we start talking about those kind of dollars, the question is going to be what kind of extension are we talking about. What happens if one of the towns won't fund any of it? Town Counsel from Brewster and Eastham need to find out if you don't have to go to town meeting to extend the IMA . The current IMA states it can only be amended by a vote of the three town meetings.

- Martin McDonald stated the regulations have changed since the IMA was written so why risk going to town meeting if we don't have to.
- John Kelly stated we need a vote to extend the IMA, and I put it on the draft Agenda. The three Boards have to talk about going to their towns for money in May and putting it on their Town Warrant.
- Charlie Sumner stated I think we should go to town meeting. If we don't have a plant, what are the alternatives? It's a good conversation to have.

- John Kelly stated it frames the discussion for the request for money. The question for us is do we want one or two Articles? What happens if a town extends the IMA by vote but doesn't appropriate the money? Stantec set up a long term issue and a short term issue. The only thing my Board has been discussing with Mike Domenica regarding this plant is looking at it from the standpoint of the operation being an asset. With technology changes, maybe there are different ways to approach the discharge. He is proposing to do an RFQ to get proposals to look at things like that. Much of what he is looking at is completely different from the way we have been running the plant the past twenty years. Part of my discussion with him regarding the lower Cape towns contributing, is the fact that they don't have any need to participate because their haulers are taking it anywhere they want. He said until such time the haulers don't have any where else to take it, the homeowner's bill starts to go up and then the Board will start to get complaints.
- Martin McDonald stated the concept of going another twenty years doesn't have to be decided at this point. The idea of going another 5, 10, or 20 years is highly dependant on what Orleans wants to do.
- John Kelly stated his Board hasn't taken any position. He has some Board members who do not see the need to continue treating septage; there are other members who want to potentially see a second plant on this site for septage only and solids only, and there are members who want to do an STE, which is an effluent collection but no solids. Every time the topic of money came up when we amended the IMA in 2005, the issue was, unless we extended it for an additional twenty years, Eastham and Brewster were not inclined to fund it. The three Boards have now voted to pursue an extension, through a vote of the Board or town meeting through December 2016. We have a report from Stantec that states we need a half million dollars to keep the plant going through that period of time. That is the focus of discussion on Wednesday night. The what if scenario is the second part of that. There's an updated cost of 4.5 million dollars for a 20 year extension.
- Martin McDonald stated I think we were a little late in getting started in the decommissioning concept for May 2015 and this Board should be thinking ahead of the concept of beyond 2016.
- John Kelly stated that's another reason to have that general discussion. Yes, it does buy us three years. It would be good to have that discussion. The time is now to make a decision. We do need to get immediate issues addressed and funding the plant through 2016.
- Martin McDonald stated we should be thinking of town meeting in 2015 to talk about funding decommissioning the plant or not.

- John Kelly stated if you have the money to get through December 2016, and there is no extension beyond that, the towns people will have to appropriate a half a million dollars each to remove the plant or come up with some other scenario. It would be nice to get a general consensus and is obviously contingent upon votes and funding.
- Charlie Sumner stated he was going to make the appropriation so broad that it could not only be used for repairs, or design, but make it as flexible as possible. If Orleans decided to go a longer term we would not have to wait until next May to start that.
- John Kelly stated we haven't had to go to town meeting for years for funding for the plant.
- Martin McDonald stated in Stantec's report it states to upgrade the plant you would need \$500,000 but you only need to appropriate \$300,000. It wasn't clear on how he explained it.
- Jay stated a half million dollars or five million dollars, if it is not in the Districts checking account, I will try to maintain things the way they are. We probably won't be spending that kind of money because we are not going to be buying new clarifiers or a new dump truck. The "sky is falling" is if we have a plumbing leak so bad that we can't process until I get the plumbing corrected, or equipment component failure motor contact, etc.. These are not hundreds of thousand dollar items, these are a thousand, or five thousand dollar items within our budget, but it would shut the plant down until we fixed it.
- Martin McDonald stated after reading Stantec's draft report, he doesn't know if we should be funding \$300,000 or \$500,000.
- John Kelly stated it may be that we fund it over two years. Maybe we ask for some money in May and go back if we haven't spent it, or supplement it the following year.
- Charlie Sumner stated it is sort of a confidence factor that the towns are actually willing to provide some funding. If the plant has a \$50,000 dollar problem the funds would be available.
- Jay stated it really makes no sense to purchase a new clarifier if the plant is closings it's doors in three years, or purchase a \$150,000 dump truck to then have to auction it off.

- John Kelly stated the real issue is the short term and what you would need if we were planning to go beyond 2016. The three Boards could agree to set up a \$150,000 contingency for maintenance at the Plant, putting in \$50,000, each year for the next two years.
- Charlie Sumner stated if they decided not to go beyond 2016, then that money that was appropriated could be used for demolition costs.
- John Kelly stated the Boards have to approve this first and then it goes to town meeting for votes. But the Boards are not all on the same page and it makes it very difficult.
- Martin McDonald stated they all agreed that they want to go through 2016.
- John Kelly stated but they haven't agreed on money. Stantec is suggesting \$300,000.
- Jay stated we may have an RBC collapse and would limit us to a quarter of our flow. Would we purchase another RBC for \$200,000 or just take a little less flow? We are running with three RBC's right now. The fourth RBC is down due to our denitrification experiment. When you limit the flow you are also limiting the revenues. If we do not allow the other towns to use this plant, we will be losing greater than 50% of the revenue, and since their rate is higher than the member towns, the revenue they produce is actually greater than 50%. If we go from making a million dollars a year to \$450,000 and our payroll alone is \$380,000, there's nothing left to pay all our bills.
- John Kelly stated depending on how the presentation is put together, this plant has the capability of treating over 16 million gallons a year with all of the other towns coming here. So, you could reduce the capability closer to 10 million gallons and still not freeze anybody out. I don't know what that does to the District's operating expenses. If you had a smaller plant, does it affect your staffing level and your operating expenses. Those are the costs that we could make business decisions and then have some leverage potentially with the other towns. I don't necessarily want to have a Board of Managers consisting of seven member Board.
- Jay stated in the past we had two attempts to bring in the other towns, but the Board at that time decided not to include the other towns on our Board.

- John Kelly stated his Board has not reconciled on what they want to do in terms of a recommendation, and the voters have to approve it by two thirds. There are two issues: there is the box turtle habitat, and our overall capacity. If we do a decentralized system, there will be other sites in town. We haven't had the discussion with the State if we wanted to put a smaller second package plant here to deal with effluent collection, treatment, and disposal, and could we fit it on the two parcels that the town already removed from the Tri-Town site, which is the compost shed and the tract next to it. What would the State require? If my Board works through these scenarios the goals is to do more studies and try to finalize and answer some of the long standing issues that have been asked regarding the marsh, underground utilities and a year from now go back with a preliminary design of a first phase. The answer to where do we go with Tri-Town won't be done for at least a year, so they need to have those discussions in the meantime.
- Martin McDonald stated it goes back to how much to we need to appropriate.
- Charlie Sumner stated I think a minimum of \$50,000, and I would want to maintain that fund in Brewster's treasury. If there was a problem at the plant the Board could vote to release the funds to Jay for repairs.
- John Kelly stated we have to have it on a separate Article and then we could frame it subject to a vote of the Tri-Town Board of Managers under the following circumstances, so that our Boards are comfortable with it. The idea would be the \$150,000 would be available to the District, subject to our vote. If we ask for \$50,000 that gives the plant a cushion if there is an emergency. If the plant shuts down, we would have to go back to town meeting anyway. This would provide the plant with a cash flow to keep the plant running in the interim.
- Martin McDonald stated it would be one-third of what Stantec recommends.
- John Kelly stated that is true, but do you want to do this over a period of one, two or three years, or do you want to do it all at once?
- Martin McDonald stated he liked the idea of \$50,000, but on the other hand if I am a voter, I would think we just approved \$50,000, now a year later we have to approve another \$50,000.

- Charlie Sumner stated he is going to put more money in his towns stabilization fund.
- Martin McDonald stated he thought the \$100,000 would pass this year.
- John Kelly stated he doesn't have a problem with recommending asking each town for \$100,000. If we make that recommendation to the three Boards of Selectmen, it supports what Stantec is putting in their report.
- Charlie Sumner stated he is fine with asking for the \$100,000.
- 3. A motion was made by Martin McDonald that the Board of Managers recommend to each of their respective towns to appropriate \$100,000 to be placed in a separate Article at their Annual Town Meeting, and available upon a vote from the Board of Managers to maintain the plant beyond what we have in the District's operating budget. This motion was seconded by Charlie Sumner and unanimously approved and passed. Vote: 3-0
- John Kelly stated he put together an outline of the potential costs for the District employees if the plant is decommissioned. Obviously, there are some unknown costs as well. We currently pay 75% of the District Employee's Health Insurance which is under the District's Personnel Bylaw, but we accepted State Law requirement of 50% upon retirement..
- 4. The Board reviewed the District Employee Costs regarding decommissioning the plant.
- 5. The District's Draft Budget was deferred to the next Board of Managers Meeting on February 19<sup>th</sup>.
- 6. The Board reviewed the Draft Agenda for the Joint Three Boards of Selectmen's meeting on February 12<sup>th</sup>.

- 7. A motion was made by Martin McDonald to recommend to the three Boards of Selectmen to each appropriate \$100,000 for repairs at the Tri-Town Plant. This motion was seconded by Charlie Sumner and unanimously approved and passed. Vote: 3-0
  - John Kelly asked Jay for an update on the U.S.G.S. Report.
  - Jay read an update sent to him in August via e-mail from Peter Weiskel, U.S.G.S.: "considerable progress has been made on the project, including the completion of the creek data analysis. The analysis focuses on comparison on recent creek data to the mid 90's baseline. However, completion of the report has been delayed due to the sequestration imposed by Congress on Federal Agencies hiring restrictions which affected the assistance available to the Project Chief to complete the report. The situation is expected to be resolved at the beginning of the new Federal fiscal year". My recent conversation with him yesterday was the government shutdown was added to it. He still did not have a completion date as of yesterday. He still said there are hiring restrictions but did say that significant sections of the report are done and Peter himself plans to work on it more during the month of February. He said he will call me to follow-up.
  - John Kelly stated that report is two years later than it was promised, and we need a date when this report will be complete.
- 8. A motion was made by Martin McDonald to adjourn the meeting at 10:25 a.m.. This motion was seconded by Charles Sumner and unanimously approved and passed. Vote: 3-0.

Respectfully submitted,

Cyndi Bachman District Secretary